105TH CONGRESS 1ST SESSION

H. R. 2629

To establish objectives for negotiating and procedures for implementing certain trade agreements.

IN THE HOUSE OF REPRESENTATIVES

OCTOBER 7, 1997

Mr. Matsui (for himself, Mr. Tanner, Mr. Berman, Mr. Moran of Virginia, and Mr. Davis of Florida) introduced the following bill; which was referred to the Committee on Ways and Means, and in addition to the Committee on Rules, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To establish objectives for negotiating and procedures for implementing certain trade agreements.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Reciprocal Trade
- 5 Agreements Act of 1997".

SEC. 2. TRADE NEGOTIATING OBJECTIVES OF THE UNITED 2 STATES. 3 (a) Statement of Purposes.—The purposes of this Act are to achieve, through trade agreements afford-4 5 ing mutual benefits— 6 (1) more open, equitable, and reciprocal market 7 access for United States goods, services, and invest-8 ment; 9 (2) the reduction or elimination of barriers and 10 other trade-distorting policies and practices; 11 (3) a more effective system of international 12 trading disciplines and procedures; and 13 (4) economic growth, higher living standards, 14 and full employment in the United States, and eco-15 nomic growth and development among United States 16 trading partners. 17 (b) Principal Trade Negotiating Objectives.— 18 The principal trade negotiating objectives of the United 19 States for agreements subject to the provisions of section 20 3 include the following: 21 (1) REDUCTION OF BARRIERS TO TRADE IN 22 GOODS.—The principal negotiating objective of the 23 United States regarding barriers to trade in goods 24 is to obtain competitive opportunities for United 25 States exports in foreign markets substantially

equivalent to the opportunities afforded foreign ex-

1	ports to United States markets, including the reduc-
2	tion or elimination of tariff and nontariff trade bar-
3	riers, including—
4	(A) tariff and nontariff disparities remain-
5	ing from previous rounds of multilateral trade
6	negotiations that have put United States ex-
7	ports at a competitive disadvantage in world
8	markets;
9	(B) measures identified in the annual re-
10	port prepared under section 181 of the Trade
11	Act of 1974 (19 U.S.C. 2241); and
12	(C) tariff elimination for products identi-
13	fied in section 111(b) of the Uruguay Round
14	Agreements Act (19 U.S.C. 3521(b)) and the
15	accompanying Statement of Administrative Ac-
16	tion related to that section.
17	(2) Trade in Services.—
18	(A) The principal negotiating objectives of
19	the United States regarding trade in services
20	are—
21	(i) to reduce or eliminate barriers to,
22	or other distortions of, international trade
23	in services, including regulatory and other
24	barriers that deny national treatment or
25	unreasonably restrict the establishment

1	and operation of service suppliers in for-
2	eign markets; and
3	(ii) to develop internationally agreed
4	rules, including dispute settlement proce-
5	dures, that—
6	(I) are consistent with the com-
7	mercial policies of the United States,
8	and
9	(II) will reduce or eliminate such
10	barriers or distortions, and help en-
11	sure fair, equitable opportunities for
12	foreign markets.
13	(B) In pursuing the negotiating objectives
14	described in subparagraph (A), United States
15	negotiators shall take into account legitimate
16	United States domestic objectives, including
17	protection of legitimate health, safety, essential
18	security, environmental, consumer, and employ-
19	ment opportunity interests. The preceding sen-
20	tence shall not be construed to authorize any
21	modification of United States law.
22	(3) Foreign investment.—
23	(A) The principal negotiating objectives of
24	the United States regarding foreign investment
25	are—

1	(i) to reduce or eliminate artificial or
2	trade-distorting barriers to foreign invest-
3	ment, to expand the principle of national
4	treatment, and to reduce unreasonable bar-
5	riers to establishment; and
6	(ii) to develop internationally agreed
7	rules through the negotiation of investment
8	agreements, including dispute settlement
9	procedures, that—
10	(I) will help ensure a free flow of
11	foreign investment, and
12	(II) will reduce or eliminate the
13	trade distortive effects of certain
14	trade-related investment measures.
15	(B) In pursuing the negotiating objectives
16	described in subparagraph (A), United States
17	negotiators shall take into account legitimate
18	United States domestic objectives, including
19	protection of legitimate health, safety, essential
20	security, environmental, consumer, and employ-
21	ment opportunity interests. The preceding sen-
22	tence shall not be construed to authorize any
23	modification of United States law.

1	(4) Intellectual property.—The principal
2	negotiating objectives of the United States regarding
3	intellectual property are—
4	(A) to further promote adequate and effec-
5	tive protection of intellectual property rights,
6	by—
7	(i) seeking the enactment and effec-
8	tive enforcement by foreign countries of
9	laws that—
10	(I) recognize and adequately pro-
11	tect intellectual property, including
12	copyrights, patents, trademarks, semi-
13	conductor chip layout designs, and
14	trade secrets, and
15	(II) provide protection against
16	unfair competition;
17	(ii) accelerating and ensuring the full
18	implementation of the Agreement on
19	Trade-Related Aspects of Intellectual
20	Property Rights referred to in section
21	101(d)(15) of the Uruguay Round Agree-
22	ments Act (19 U.S.C. 3511(d)(15)), and
23	achieving improvements in the standards
24	of that Agreement;

1	(iii) providing strong protection for
2	new and emerging technologies and new
3	methods of transmitting and distributing
4	products embodying intellectual property;
5	(iv) preventing or eliminating dis-
6	crimination with respect to matters affect-
7	ing the availability, acquisition, scope,
8	maintenance, use, and enforcement of in-
9	tellectual property rights; and
10	(v) providing for strong enforcement
11	of intellectual property rights through ac-
12	cessible, expeditious, and effective civil, ad-
13	ministrative, and criminal enforcement
14	mechanisms;
15	(B) to secure fair, equitable, and non-
16	discriminatory market access opportunities for
17	United States persons that rely on intellectual
18	property protection; and
19	(C) to recognize that the inclusion in the
20	WTO of—
21	(i) adequate and effective substantive
22	norms and standards for the protection
23	and enforcement of intellectual property
24	rights, and

1	(;;) diameter and diameter and a
1	(ii) dispute settlement provisions and
2	enforcement procedures,
3	is without prejudice to other complementary ini-
4	tiatives undertaken in other international orga-
5	nizations.
6	(5) AGRICULTURE.—The principal negotiating
7	objectives of the United States with respect to agri-
8	culture are, in addition to those set forth in section
9	1123(b) of the Food Security Act of 1985 (7 U.S.C.
10	1736r(b)), to achieve, on an expedited basis to the
11	maximum extent feasible, more open and fair condi-
12	tions of trade in agricultural commodities by—
13	(A) developing, strengthening, and clarify-
14	ing rules for agricultural trade, including dis-
15	ciplines on restrictive or trade-distorting import
16	and export practices such as those that would
17	impact perishable or cyclical products;
18	(B) increasing United States agricultural
19	exports by eliminating barriers to trade (includ-
20	ing transparent and nontransparent barriers)
21	and reducing or eliminating the subsidization of
22	agricultural production consistent with the
23	United States policy of agricultural stabilization
24	in cyclical and unpredictable markets;

1	(C) creating a free and more open world
2	agricultural trading system by resolving ques-
3	tions pertaining to export and other trade-dis-
4	torting subsidies, market pricing, and market
5	access;
6	(D) eliminating or reducing substantially
7	other specific constraints to fair trade and more
8	open market access, such as tariffs, quotas, and
9	other nontariff practices; and
10	(E) developing, strengthening, and clarify-
11	ing rules that address practices that unfairly
12	decrease United States market access opportu-
13	nities or distort agricultural markets to the det-
14	riment of the United States, including—
15	(i) unfair or trade-distorting activities
16	of state trading enterprises and other ad-
17	ministrative mechanisms, including lack of
18	price transparency;
19	(ii) unjustified restrictions or commer-
20	cial requirements affecting new tech-
21	nologies, including biotechnology;
22	(iii) unjustified sanitary or
23	phytosanitary restrictions;
24	(iv) other unjustified technical bar-
25	riers to trade: and

1	(v) restrictive rules in the administra-
2	tion of tariff-rate quotas.
3	(6) Unfair trade practices.—The principal
4	negotiating objectives of the United States with re-
5	spect to unfair trade practices are—
6	(A) to enhance the operation and effective-
7	ness of the relevant Uruguay Round Agree-
8	ments and any other agreements designed to
9	define, deter, discourage the persistent use of,
10	and otherwise discipline, unfair trade practices
11	having adverse trade effects, including forms of
12	subsidy and dumping not adequately dis-
13	ciplined, such as resource input subsidies, diver-
14	sionary dumping, dumped or subsidized inputs,
15	third country dumping, circumvention of anti-
16	dumping or countervailing duty orders, and ex-
17	port targeting practices; and
18	(B) to obtain the enforcement of WTO
19	rules against—
20	(i) trade-distorting practices of state
21	trading enterprises, and
22	(ii) the acts, practices, or policies of
23	any foreign government which, as a prac-
24	tical matter, unreasonably require that—

1	(I) substantial direct investment
2	in the foreign country be made,
3	(II) intellectual property be li-
4	censed to the foreign country or to
5	any firm of the foreign country, or
6	(III) other collateral concessions
7	be made,
8	as a condition for the importation of any
9	product or service of the United States
10	into the foreign country or as a condition
11	for carrying on business in the foreign
12	country.
13	(7) Safeguards.—The principal negotiating
14	objectives of the United States regarding safeguards
15	are—
16	(A) to improve and expand rules and pro-
17	cedures covering safeguard measures;
18	(B) to ensure that safeguard measures
19	are—
20	(i) transparent,
21	(ii) temporary,
22	(iii) degressive, and
23	(iv) subject to review and termination
24	when no longer necessary to remedy injury
25	and to facilitate adjustment; and

1	(C) to require notification of, and to mon-
2	itor the use by, WTO members of import relief
3	actions for their domestic industries.
4	(8) Improvement of the wto and multi-
5	LATERAL TRADE AGREEMENTS.—The principal ne-
6	gotiating objectives of the United States regarding
7	the improvement of the WTO and other multilateral
8	trade agreements are—
9	(A) to improve the operation and extend
10	the coverage of the WTO and such agreements
11	to products, sectors, and conditions of trade not
12	adequately covered; and
13	(B) to expand country participation in par-
14	ticular agreements, where appropriate.
15	(9) DISPUTE SETTLEMENT.—The principal ne-
16	gotiating objectives of the United States with respect
17	to dispute settlement are—
18	(A) to provide for effective and expeditious
19	dispute settlement mechanisms and procedures
20	in any trade agreement entered into under this
21	authority; and
22	(B) to ensure that such mechanisms within
23	the WTO and agreements concluded under the
24	auspices of the WTO provide for more effective

and expeditious resolution of disputes and enable better enforcement of United States rights.

- (10) Transparency.—The principal negotiating objective of the United States regarding transparency is to obtain broader application of the principle of transparency through increased public access to information regarding trade issues, clarification of the costs and benefits of trade policy actions, and the observance of open and equitable procedures by United States trading partners and within the WTO.
- (11) Developing countries.—The principal negotiating objectives of the United States regarding developing countries are—
 - (A) to ensure that developing countries promote economic development by assuming the fullest possible measure of responsibility for achieving and maintaining an open international trading system by providing reciprocal benefits and assuming equivalent obligations with respect to their import and export practices; and
 - (B) to establish procedures for reducing nonreciprocal trade benefits for the more advanced developing countries.

(12) Current account surpluses.—The principal negotiating objective of the United States regarding current account surpluses is to promote policies to address large and persistent global current account imbalances of countries (including imbalances which threaten the stability of the international trading system), by imposing greater responsibility on such countries to undertake policy changes aimed at restoring current account equilibrium through expedited implementation of trade agreements where feasible and appropriate.

(13) Access to high technology.—

(A) The principal negotiating objective of the United States regarding access to high technology is to obtain the elimination or reduction of foreign barriers to, and acts, policies, or practices by foreign governments which limit, equitable access by United States persons to foreign-developed technology, including barriers, acts, policies, or practices which have the effect of—

(i) restricting the participation of United States persons in government-supported research and development projects;

1	(ii) denying equitable access by Unit-
2	ed States persons to government-held pat-
3	ents;
4	(iii) requiring the approval of govern-
5	ment entities, or imposing other forms of
6	government intervention, as a condition of
7	granting licenses to United States persons
8	by foreign persons (other than approval
9	which may be necessary for national secu-
10	rity purposes to control the export of criti-
11	cal military technology); and
12	(iv) otherwise denying equitable access
13	by United States persons to foreign-devel-
14	oped technology or contributing to the in-
15	equitable flow of technology between the
16	United States and its trading partners.
17	(B) In pursuing the negotiating objective
18	described in subparagraph (A), the United
19	States negotiators shall take into account Unit-
20	ed States Government policies in licensing or
21	otherwise making available to foreign persons
22	technology and other information developed by
23	United States laboratories.
24	(14) Border Taxes.—The principal negotiat-
25	ing objective of the United States regarding border

- taxes is, within the WTO, to obtain a revision of the treatment of border adjustments for internal taxes in order to redress the disadvantage to countries that rely primarily on direct taxes rather than indirect taxes for revenue.
 - (15) Regulatory competition.—The principal trade negotiating objectives of the United States regarding the use of government regulation or other practices by foreign governments to provide a competitive advantage to their domestic producers, service providers, or investors and thereby reduce market access for United States goods, services, and investment are—
 - (A) to ensure that government regulation and other government practices do not unfairly discriminate against United States goods, services, or investment; and
 - (B) to prevent the use of foreign government regulation and other government practices, including the lowering of, or derogation from, existing labor (including child labor), health and safety, or environmental standards, for the purpose of attracting investment or inhibiting United States exports.

- 1 Nothing in subparagraph (B) shall be construed to 2 authorize in an implementing bill, or in an agree-3 ment subject to an implementing bill, the inclusion of provisions that would restrict the autonomy of the United States in these areas. 5 6 (c) International Economic Policy Objectives DESIGNED TO REINFORCE THE TRADE AGREEMENTS 8 Process.— 9 (1) In General.—It is the policy of the United 10 States to reinforce the trade agreements process 11 by— 12 (A) fostering stability in international cur-13 rency markets and developing mechanisms to 14 assure greater coordination, consistency, and 15 cooperation between international trade and 16 monetary systems and institutions in order to 17 protect against the trade consequences of sig-18 nificant and unanticipated currency movements; 19 (B) supplementing and strengthening 20
 - (B) supplementing and strengthening standards for protection of intellectual property rights under conventions designed to protect such rights that are administered by international organizations other than the WTO, expanding the conventions to cover new and emerging technologies, and eliminating discrimi-

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1	nation and unreasonable exceptions or pre-
2	conditions to such protection;
3	(C) promoting respect for workers' rights,
4	by—
5	(i) reviewing the relationship between
6	workers' rights and the operation of inter-
7	national trading systems and specific trade
8	arrangements; and
9	(ii) seeking to establish in the Inter-
10	national Labor Organization (referred to in
11	this Act as the "ILO") a mechanism for
12	the systematic examination of, and report-
13	ing on, the extent to which ILO members
14	promote and enforce the freedom of asso-
15	ciation, the right to organize and bargain
16	collectively, a prohibition on the use of
17	forced labor, a prohibition on exploitative
18	child labor, and a prohibition on discrimi-
19	nation in employment; and
20	(D) expanding the production of goods and
21	trade in goods and services to ensure the opti-
22	mal use of the world's resources, while seeking
23	to protect and preserve the environment and to
24	enhance the international means for doing so

1	(2) Application of procedures.—Nothing
2	in this subsection shall be construed to authorize the
3	use of the trade agreement approval procedures de-
4	scribed in section 3 to modify United States law.
5	SEC. 3. TRADE AGREEMENT NEGOTIATING AUTHORITY.
6	(a) Agreements Regarding Tariff Barriers.—
7	(1) In General.—Whenever the President de-
8	termines that 1 or more existing duties or other im-
9	port restrictions of any foreign country or the Unit-
10	ed States are unduly burdening and restricting the
11	foreign trade of the United States and that the pur-
12	poses, policies, and objectives of this Act will be pro-
13	moted thereby, the President—
14	(A) may enter into trade agreements with
15	foreign countries before—
16	(i) October 1, 2001, or
17	(ii) October 1, 2005, if the authority
18	provided by this Act is extended under
19	subsection (c); and
20	(B) may, consistent with paragraphs (2)
21	through (5), proclaim—
22	(i) such modification or continuance
23	of any existing duty,
24	(ii) such continuance of existing duty-
25	free or excise treatment, or

1	(iii) such additional duties,
2	as the President determines to be required or
3	appropriate to carry out any such trade agree-
4	ment.
5	(2) Limitations.—No proclamation may be
6	made under paragraph (1) that—
7	(A) reduces any rate of duty (other than a
8	rate of duty that does not exceed 5 percent ad
9	valorem on the date of enactment of this Act)
10	to a rate which is less than 50 percent of the
11	rate of such duty that applies on such date of
12	enactment;
13	(B) provides for a reduction of duty on an
14	article to take effect on a date that is more
15	than 10 years after the first reduction that is
16	proclaimed to carry out a trade agreement with
17	respect to such article; or
18	(C) increases any rate of duty above the
19	rate that applied on the date of enactment of
20	this Act.
21	(3) Aggregate reduction; exemption from
22	STAGING.—
23	(A) AGGREGATE REDUCTION.—Except as
24	provided in subparagraph (B), the aggregate re-
25	duction in the rate of duty on any article which

is in effect on any day pursuant to a trade agreement entered into under paragraph (1) shall not exceed the aggregate reduction which would have been in effect on such day if—

- (i) a reduction of 3 percent ad valorem or a reduction of one-tenth of the total reduction, whichever is greater, had taken effect on the effective date of the first reduction proclaimed under paragraph (1) to carry out such agreement with respect to such article; and
- (ii) a reduction equal to the amount applicable under clause (i) had taken effect at 1-year intervals after the effective date of such first reduction.
- (B) Exemption from staging.—No staging under subparagraph (A) is required with respect to a rate reduction that is proclaimed under paragraph (1) for an article of a kind that is not produced in the United States. The United States International Trade Commission shall advise the President of the identity of articles that may be exempted from staging under this subparagraph.

1	(4) ROUNDING.—If the President determines
2	that such action will simplify the computation of re-
3	ductions under paragraph (3), the President may
4	round an annual reduction by the lesser of—
5	(A) the difference between the reduction
6	without regard to this paragraph and the next
7	lower whole number; or
8	(B) one-half of 1 percent ad valorem.
9	(5) Other limitations.—A rate of duty re-
10	duction or increase that may not be proclaimed by
11	reason of paragraph (2) may take effect only if a
12	provision authorizing such reduction or increase is
13	included within an implementing bill provided for
14	under section 5 and that bill is enacted into law.
15	(6) Expanded tariff proclamation au-
16	THORITY.—
17	(A) In General.—Notwithstanding the
18	provisions of paragraphs (1) through (5), before
19	October 1, 2001 (or before October 1, 2005, if

(A) IN GENERAL.—Notwithstanding the provisions of paragraphs (1) through (5), before October 1, 2001 (or before October 1, 2005, if the authority provided by this Act is extended under subsection (c)), and subject to the consultation and layover requirements of section 115 of the Uruguay Round Agreements Act (19 U.S.C. 3524) and the notification and consultation requirements of section 4(a) of this Act,

the President may proclaim the modification of any duty or staged rate reduction of any duty set forth in Schedule XX, as defined in section 2(5) of the Uruguay Round Agreements Act, if the United States has agreed to such modification or staged rate reduction in a negotiation for the reciprocal elimination or harmonization of duties, within the same tariff categories, under the auspices of the World Trade Organization or as part of an interim agreement leading to the formation of a regional free-trade area.

- (B) NOTICE REQUIRED.—The modification or staged rate reduction authorized under subparagraph (A) with respect to any negotiation initiated after the date of enactment of this Act may be proclaimed only on articles in tariff categories with respect to which the President has provided notice in accordance with section 4(a).
- (7) Tariff modifications under uruguay Round agreements act.—Nothing in this subsection shall limit the authority provided to the President under section 111(b) of the Uruguay Round Agreements Act.

1	(b) Agreements Regarding Tariff and Non-
2	TARIFF BARRIERS.—
3	(1) In general.—
4	(A) Determination by president.—
5	Whenever the President determines that—
6	(i) any duty or other import restric-
7	tion imposed by any foreign country or the
8	United States or any other barrier to, or
9	other distortion of, international trade—
10	(I) unduly burdens or restricts
11	the foreign trade of the United States
12	or adversely affects the United States
13	economy, or
14	(II) is likely to result in such a
15	burden, restriction, or effect, and
16	(ii) the purposes, policies, and objec-
17	tives of this Act will be promoted thereby,
18	the President may, before October 1, 2001 (or
19	before October 1, 2005, if the authority pro-
20	vided under this Act is extended under sub-
21	section (c)) enter into a trade agreement de-
22	scribed in subparagraph (B).
23	(B) Trade agreement described.—A
24	trade agreement described in this subparagraph

1	means an agreement with a foreign country
2	that provides for—
3	(i) the reduction or elimination of
4	such duty, restriction, barrier, or other dis-
5	tortion; or
6	(ii) the prohibition of, or limitation on
7	the imposition of, such barrier or other dis-
8	tortion.
9	(2) Conditions.—A trade agreement may be
10	entered into under this subsection only if—
11	(A) such agreement makes progress in
12	meeting the applicable objectives described in
13	section 2(b); and
14	(B) the President satisfies the conditions
15	set forth in section 4 with respect to such
16	agreement.
17	(3) Bills qualifying for trade agreement
18	APPROVAL PROCEDURES.—The provisions of section
19	151 of the Trade Act of 1974 (in this Act referred
20	to as "trade agreement approval procedures") apply
21	to implementing bills submitted with respect to trade
22	agreements entered into under this subsection, ex-
23	cept that, for purposes of applying section
24	151(b)(1), such implementing bills shall contain
25	only—

1	(A) provisions that approve a trade agree-
2	ment entered into under this subsection that
3	achieves one or more of the principal negotiat-
4	ing objectives set forth in section 2(b) and the
5	statement of administrative action (if any) pro-
6	posed to implement such trade agreement;
7	(B) provisions that are—
8	(i) necessary to implement such agree-
9	ment; or
10	(ii) otherwise related to the implemen-
11	tation, enforcement, and adjustment to the
12	effects of such trade agreement and are di-
13	rectly related to trade; and
14	(C) provisions necessary for purposes of
15	complying with section 252 of the Balanced
16	Budget and Emergency Deficit Control Act of
17	1985 in implementing the applicable trade
18	agreement.
19	(c) Extension Procedures.—
20	(1) In general.—Except as provided in sec-
21	tion 5(b)—
22	(A) subsections (a) and (b) shall apply
23	with respect to agreements entered into before
24	October 1, 2001; and

1	(B) subsections (a) and (b) shall be ex-
2	tended to apply with respect to agreements en-
3	tered into on or after October 1, 2001, and be-
4	fore October 1, 2005, if (and only if)—
5	(i) the President requests such exten-
6	sion under paragraph (2); and
7	(ii) neither House of Congress adopts
8	an extension disapproval resolution under
9	paragraph (5) before October 1, 2001.
10	(2) Report to congress by the presi-
11	DENT.—If the President is of the opinion that the
12	authority under subsections (a) and (b) should be
13	extended, the President shall submit to Congress,
14	not later than July 1, 2001, a written report that
15	contains a request for such extension, together
16	with—
17	(A) a description of all trade agreements
18	that have been negotiated under subsections (a)
19	and (b) and, where applicable, the anticipated
20	schedule for submitting such agreements to
21	Congress for approval;
22	(B) a description of the progress that has
23	been made in negotiations to achieve the pur-
24	poses, policies, and objectives set out in section
25	2 (a) and (b) of this Act, and a statement that

1	such progress justifies the continuation of nego-
2	tiations; and
3	(C) a statement of the reasons why the ex-
4	tension is needed to complete the negotiations.
5	(3) Report to congress by the advisory
6	COMMITTEE.—The President shall promptly inform
7	the Advisory Committee for Trade Policy and Nego-
8	tiations established under section 135 of the Trade
9	Act of 1974 (19 U.S.C. 2155) of the President's de-
10	cision to submit a report to Congress under para-
11	graph (2). The Advisory Committee shall submit to
12	Congress as soon as practicable, but not later than
13	August 1, 2001, a written report that contains—
14	(A) its views regarding the progress that
15	has been made in negotiations to achieve the
16	purposes, policies, and objectives of this Act
17	and
18	(B) a statement of its views, and the rea-
19	sons therefor, regarding whether the extension
20	requested under paragraph (2) should be ap-
21	proved or disapproved.
22	(4) Reports may be classified.—The re-
23	ports submitted to Congress under paragraphs (2)
24	and (3), or any portion of the reports, may be classi-

1	fied to the extent the President determines appro-
2	priate.
3	(5) Extension disapproval resolutions.—
4	(A) In general.—For purposes of this
5	subsection, the term "extension disapproval res-
6	olution" means a resolution of either House of
7	Congress, the sole matter after the resolving
8	clause of which is as follows: "That the
9	disapproves the request of the President for an
10	extension, under section 3(c) of the Reciprocal
11	Trade Agreements Act of 1997, of
12	after September 30,
13	2001.", with the first blank space being filled
14	with the name of the resolving House of Con-
15	gress and the second blank space being filled
16	with one or both of the following phrases: "the
17	tariff proclamation authority provided under
18	section 3(a) of the Reciprocal Trade Agree-
19	ments Act of 1997" or "the trade agreement
20	approval procedures provided under section 3(b)
21	of the Reciprocal Trade Agreements Act of
22	1997".
23	(B) Introduction and referral.—Ex-
24	tension disapproval resolutions—

1	(i) may be introduced in either House
2	of Congress by any member of such House;
3	(ii) shall be jointly referred, in the
4	House of Representatives, to the Commit-
5	tee on Ways and Means and the Commit-
6	tee on Rules; and
7	(iii) shall be referred, in the Senate,
8	to the Committee on Finance.
9	(C) Floor consideration.—The provi-
10	sions of sections 152 (d) and (e) of the Trade
11	Act of 1974 (19 U.S.C. 2192 (d) and (e)) (re-
12	lating to the floor consideration of certain reso-
13	lutions in the House and Senate) apply to ex-
14	tension disapproval resolutions.
15	(D) COMMITTEE ACTION REQUIRED.—It is
16	not in order for—
17	(i) the Senate to consider any exten-
18	sion disapproval resolution not reported by
19	the Committee on Finance;
20	(ii) the House of Representatives to
21	consider any extension disapproval resolu-
22	tion not reported by the Committee on
23	Ways and Means and the Committee on
24	Rules; or

1	(iii) either House of Congress to con-
2	sider an extension disapproval resolution
3	after September 30, 2001.
4	SEC. 4. NOTICE AND CONSULTATIONS.
5	(a) Notice and Consultation Before Negotia-
6	TION.—With respect to any agreement subject to the pro-
7	visions of section 3 (a) or (b), the President shall—
8	(1) not later than 90 calendar days before initi-
9	ating negotiations, provide written notice to Con-
10	gress regarding—
11	(A) the President's intent to initiate the
12	negotiations;
13	(B) the date the President intends to initi-
14	ate such negotiations;
15	(C) the specific United States objectives
16	for the negotiations; and
17	(D) whether the President intends to seek
18	an agreement or changes to an existing agree-
19	ment;
20	(2) consult regarding the negotiations—
21	(A) before and promptly after submission
22	of the notice described in paragraph (1), with
23	the Committee on Finance of the Senate, the
24	Committee on Ways and Means of the House of
25	Representatives, and such other committees of

1	the House and Senate as the President deems
2	appropriate; and
3	(B) with any other committee that re-
4	quests consultations in writing; and
5	(3) consult with the appropriate industry sector
6	advisory groups established under section 135 of the
7	Trade Act of 1974 before initiating negotiations.
8	(b) Consultation With Congress Before
9	AGREEMENT ENTERED INTO.—
10	(1) Consultation.—Before entering into any
11	trade agreement under section 3 (a) or (b), the
12	President shall consult with—
13	(A) the Committee on Ways and Means of
14	the House of Representatives and the Commit-
15	tee on Finance of the Senate; and
16	(B) each other committee of the House
17	and the Senate, and each joint committee of
18	Congress, which has jurisdiction over legislation
19	involving subject matters that would be affected
20	by the trade agreement.
21	(2) Scope.—The consultation described in
22	paragraph (1) shall include consultation with respect
23	to—
24	(A) the nature of the agreement;

- 1 (B) how and to what extent the agreement 2 will achieve the applicable purposes, policies, 3 and objectives of this Act;
 - (C) where applicable, the implementation of the agreement under section 5, including whether the agreement includes subject matter for which supplemental implementing legislation may be required which is not subject to trade agreement approval procedures; and
 - (D) any other agreement the President has entered into or intends to enter into with the country or countries in question.
- 13 (c) Advisory Committee Reports.—The report 14 required under section 135(e)(1) of the Trade Act of 1974 15 regarding any trade agreement entered into under section 16 3(b) of this Act shall be provided to the President, Con-17 gress, and the United States Trade Representative not 18 later than 30 calendar days after the date on which the 19 President notifies Congress under section 5(a)(1)(A) of 20 the President's intention to enter into the agreement.
- 21 (d) Consultation Before Agreement Ini-22 Tialed.—In the course of negotiations conducted under 23 this Act, the United States Trade Representative shall 24 consult closely and on a timely basis (including imme-25 diately before initialing an agreement) with, and keep fully

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apprised of the negotiations, the congressional advisers for trade policy and negotiations appointed under section 161 of the Trade Act of 1974 (19 U.S.C. 2211), the Commit-3 tee on Finance of the Senate, and the Committee on Ways and Means of the House of Representatives. SEC. 5. IMPLEMENTATION OF TRADE AGREEMENTS. 6 7 (a) IN GENERAL.— 8 NOTIFICATION AND SUBMISSION.—Any 9 agreement entered into under section 3(b) shall 10 enter into force with respect to the United States if 11 (and only if)— 12 (A) the President, at least 90 calendar 13 days before the day on which the President en-14 ters into the trade agreement, notifies the 15 House of Representatives and the Senate of the 16 President's intention to enter into the agree-17 ment, and promptly thereafter publishes notice 18 of such intention in the Federal Register; 19 (B) within 60 calendar days after entering 20 into the agreement, the President submits to 21 Congress a description of those changes to ex-22 isting laws that the President considers would

be required in order to bring the United States

into compliance with the agreement;

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1	(C) after entering into the agreement, the
2	President submits a copy of the final legal text
3	of the agreement, together with—
4	(i) a draft of an implementing bill de-
5	scribed in section 3(b)(3);
6	(ii) a statement of any administrative
7	action proposed to implement the trade
8	agreement; and
9	(iii) the supporting information de-
10	scribed in paragraph (2); and
11	(D) the implementing bill is enacted into
12	law.
13	(2) Supporting information.—The support-
14	ing information required under paragraph (1)(C)(iii)
15	consists of—
16	(A) an explanation as to how the imple-
17	menting bill and proposed administrative action
18	will change or affect existing law; and
19	(B) a statement—
20	(i) asserting that the agreement
21	makes progress in achieving the applicable
22	purposes, policies, and objectives of this
23	Act; and
24	(ii) setting forth the reasons of the
25	President regarding—

1	(I) how and to what extent the
2	agreement makes progress in achiev-
3	ing the applicable purposes, policies,
4	and objectives referred to in clause (i),
5	and why and to what extent the
6	agreement does not achieve other ap-
7	plicable purposes, policies, and objec-
8	tives;
9	(II) whether and how the agree-
10	ment changes provisions of an agree-
11	ment previously negotiated;
12	(III) how the agreement serves
13	the interests of United States com-
14	merce;
15	(IV) why the implementing bill
16	qualifies for trade agreement approval
17	procedures under section 3(b)(3); and
18	(V) any proposed administrative
19	action.
20	(3) Reciprocal benefits.—To ensure that a
21	foreign country which receives benefits under a trade
22	agreement entered into under section 3 (a) or (b) is
23	subject to the obligations imposed by such agree-
24	ment, the President shall recommend to Congress in
25	the implementing bill and statement of administra-

- 1 tive action submitted with respect to such agreement 2 that the benefits and obligations of such agreement 3 apply solely to the parties to such agreement, if such application is consistent with the terms of such 5 agreement. The President may also recommend with 6 respect to any such agreement that the benefits and 7 obligations of such agreement not apply uniformly to 8 all parties to such agreement, if such application is 9 consistent with the terms of such agreement.
- 10 (b) Limitations on Trade Agreement Approval11 Procedures.—
 - (1) DISAPPROVAL OF THE NEGOTIATION.—The trade agreement approval procedures shall not apply to any implementing bill that contains a provision approving any trade agreement that is entered into under section 3(b) with any foreign country if the Committee on Finance of the Senate and the Committee on Ways and Means of the House of Representatives disapprove of the negotiation of the agreement before the close of the 90-calendar-day period that begins on the date notice is provided under section 4(a)(1) with respect to the negotiation of such agreement.
- 24 (2) FOR LACK OF NOTICE OR CONSULTA-25 TIONS.—

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(A) In General.—The trade agreement approval procedures shall not apply to any implementing bill submitted with respect to a trade agreement entered into under section 3(b) if during the 60-day period beginning on the date that one House of Congress agrees to a procedural disapproval resolution for lack of notice or consultations with respect to that trade agreement, the other House separately agrees to a procedural disapproval resolution with respect to that agreement.

(B) Procedural disapproval resolution.—For purposes of this paragraph, the term "procedural disapproval resolution" means a resolution of either House of Congress, the sole matter after the resolving clause of which is as follows: "That the President has failed or refused to notify or consult (as the case may be) with Congress in accordance with sections 4 and 5 of the Reciprocal Trade Agreements Act of 1997 with respect to ____ and, therefore, the trade agreement approval procedures set forth in section 3(b) of that Act shall not apply to any implementing bill submitted with respect to that trade agreement.", with the blank space

1	being filled with a description of the trade
2	agreement with respect to which the President
3	is considered to have failed or refused to notify
4	or consult.
5	(C) Computation of Certain Periods
6	OF TIME.—The 60-day period of time described
7	in subparagraph (A) shall be computed without
8	regard to—
9	(i) the days on which either House of
10	Congress is not in session because of an
11	adjournment of more than 3 days to a day
12	certain or an adjournment of the Congress
13	sine die; and
14	(ii) any Saturday and Sunday, not ex-
15	cluded under clause (i), when either House
16	of Congress is not in session.
17	(3) Procedures for considering proce-
18	DURAL DISAPPROVAL RESOLUTIONS.—
19	(A) Procedural disapproval resolu-
20	Tions.—Procedural disapproval resolutions—
21	(i) in the House of Representatives—
22	(I) shall be introduced by the
23	chairman or ranking minority member
24	of the Committee on Ways and Means

1	or the chairman or ranking minority
2	member of the Committee on Rules;
3	(II) shall be jointly referred to
4	the Committee on Ways and Means
5	and the Committee on Rules; and
6	(III) may not be amended by ei-
7	ther Committee; and
8	(ii) in the Senate shall be original res-
9	olutions of the Committee on Finance.
10	(B) Floor consideration.—The provi-
11	sions of section 152 (d) and (e) of the Trade
12	Act of 1974 (19 U.S.C. 2192 (d) and (e)) (re-
13	lating to the floor consideration of certain reso-
14	lutions in the House and Senate) apply to pro-
15	cedural disapproval resolutions.
16	(C) COMMITTEE ACTION REQUIRED.—
17	(i) House of Representatives.—It
18	is not in order for the House of Represent-
19	atives to consider any procedural dis-
20	approval resolution not reported by the
21	Committee on Ways and Means and the
22	Committee on Rules.
23	(ii) Senate.—It is not in order for
24	the Senate to consider any procedural dis-

1	approval resolution not reported by the
2	Committee on Finance.
3	(c) Rules of House of Representatives and
4	SENATE.—Subsection (b) of this section and section 3(c)
5	are enacted by Congress—
6	(1) as an exercise of the rulemaking power of
7	the House of Representatives and the Senate, re-
8	spectively, and as such are deemed a part of the
9	rules of each House, respectively, and such proce-
10	dures supersede other rules only to the extent that
11	they are inconsistent with such other rules; and
12	(2) with the full recognition of the constitu-
13	tional right of either House to change the rules (so
14	far as relating to the procedures of that House) at
15	any time, in the same manner, and to the same ex-
16	tent as any other rule of that House.
17	SEC. 6. TREATMENT OF CERTAIN TRADE AGREEMENTS.
18	(a) In General.—Notwithstanding section
19	3(a)(6)(B) and section 3(b)(2), the provisions of section
20	4(a) shall not apply with respect to agreements that result
21	from—
22	(1) negotiations under the auspices of the
23	World Trade Organization regarding trade in infor-
24	mation technology products;

1	(2) negotiations or work programs initiated
2	pursuant to a Uruguay Round Agreement, as de-
3	fined in section 2 of the Uruguay Round Agree-
4	ments Act; or
5	(3) negotiations with Chile,
6	that were commenced before the date of enactment of this
7	Act, and the applicability of trade agreement approval pro-
8	cedures with respect to such agreements shall be deter-
9	mined without regard to the requirements of section 4(a).
10	(b) Procedural Disapproval Resolution Not
11	IN Order.—A procedural disapproval resolution under
12	section 5(b) shall not be in order with respect to an agree-
13	ment described in subsection (a) of this section based on
14	a failure or refusal to comply with section 4(a).
15	SEC. 7. CONFORMING AMENDMENTS.
16	(a) In General.—Title I of the Trade Act of 1974
17	(19 U.S.C. 2111 et seq.) is amended as follows:
18	(1) Implementing Bill.—
19	(A) Section 151(b)(1) (19 U.S.C.
20	2191(b)(1)) is amended—
21	(i) by striking "section 1103(a)(1) of
22	the Omnibus Trade and Competitiveness
23	Act of 1988, or section 282 of the Uru-
24	guay Round Agreements Act" and insert-
25	ing "section 282 of the Uruguay Round

1	Agreements Act, or section $5(a)(1)$ of the
2	Reciprocal Trade Agreements Act of
3	1997''; and
4	(ii) by adding after subparagraph (C)
5	the following flush sentence:
6	"For purposes of applying this paragraph to imple-
7	menting bills submitted with respect to trade agree-
8	ments entered into under section 3(b) of the Recip-
9	rocal Trade Agreements Act of 1997, subparagraphs
10	(A), (B), and (C) of section 3(b)(3) of such Act shall
11	be substituted for subparagraphs (A), (B), and (C)
12	of this paragraph.".
13	(B) Section $151(c)(1)$ (19 U.S.C.
14	2191(c)(1)) is amended by striking "or section
15	282 of the Uruguay Round Agreements Act"
16	and inserting ", section 282 of the Uruguay
17	Round Agreements Act, or section 5(a)(1) of
18	the Reciprocal Trade Agreements Act of 1997".
19	(2) Advice from international trade com-
20	MISSION.—Section 131 (19 U.S.C. 2151) is amend-
21	ed—
22	(A) in subsection (a)—
23	(i) in paragraph (1), by striking "sec-
24	tion 123 of this Act or section 1102 (a) or
25	(c) of the Omnibus Trade and Competitive-

1	ness Act of 1988," and inserting "section
2	123 of this Act or section 3 (a) or (b) of
3	the Reciprocal Trade Agreements Act of
4	1997,"; and
5	(ii) in paragraph (2), by striking "sec-
6	tion 1102 (b) or (c) of the Omnibus Trade
7	and Competitiveness Act of 1988" and in-
8	serting "section 3(b) of the Reciprocal
9	Trade Agreements Act of 1997';
10	(B) in subsection (b), by striking "section
11	1102(a)(3)(A)" and inserting "section
12	3(a)(3)(A) of the Reciprocal Trade Agreements
13	Act of 1997" before the end period; and
14	(C) in subsection (c), by striking "section
15	1102 of the Omnibus Trade and Competitive-
16	ness Act of 1988," and inserting "section 3 of
17	the Reciprocal Trade Agreements Act of
18	1997,".
19	(3) Hearings and Advice.—Sections 132,
20	133(a), and 134(a) (19 U.S.C. 2152, 2153(a), and
21	2154(a)) are each amended by striking "section
22	1102 of the Omnibus Trade and Competitiveness
23	Act of 1988," each place it appears and inserting
24	"section 3 of the Reciprocal Trade Agreements Act
25	of 1997.".

1	(4) Prerequisites for offers.—Section
2	134(b) (19 U.S.C. 2154(b)) is amended by striking
3	"section 1102 of the Omnibus Trade and Competi-
4	tiveness Act of 1988" and inserting "section 3 of the
5	Reciprocal Trade Agreements Act of 1997".
6	(5) ADVICE FROM PRIVATE AND PUBLIC SEC-
7	TORS.—Section 135 (19 U.S.C. 2155) is amended—
8	(A) in subsection $(a)(1)(A)$, by striking
9	"section 1102 of the Omnibus Trade and Com-
10	petitiveness Act of 1988" and inserting "section
11	3 of the Reciprocal Trade Agreements Act of
12	1997'';
13	(B) in subsection (e)(1)—
14	(i) by striking "section 1102 of the
15	Omnibus Trade and Competitiveness Act
16	of 1988" each place it appears and insert-
17	ing "section 3 of the Reciprocal Trade
18	Agreements Act of 1997"; and
19	(ii) by striking "section 1103(a)(1)(A)
20	of such Act of 1988" and inserting "sec-
21	tion $5(a)(1)(A)$ of the Reciprocal Trade
22	Agreements Act of 1997"; and
23	(C) in subsection (e)(2), by striking "the
24	applicable overall and principal negotiating ob-
25	jectives set forth in section 1101 of the Omni-

- bus Trade and Competitiveness Act of 1988"
 and inserting "the purposes, policies, and objectives set forth in section 2 (a) and (b) of the
 Reciprocal Trade Agreements Act of 1997".
- 5 (6) Transmission of agreements to con-6 Gress.—Section 162(a) (19 U.S.C. 2212(a)) is 7 amended by striking "or under section 1102 of the 8 Omnibus Trade and Competitiveness Act of 1988" 9 and inserting "or under section 3 of the Reciprocal 10 Trade Agreements Act of 1997".
- 11 (b) APPLICATION OF CERTAIN PROVISIONS.—For 12 purposes of applying sections 125, 126, and 127 of the 13 Trade Act of 1974 (19 U.S.C. 2135, 2136(a), and 14 2137)—
- 15 (1) any trade agreement entered into under sec-16 tion 3 shall be treated as an agreement entered into 17 under section 101 or 102, as appropriate, of the 18 Trade Act of 1974 (19 U.S.C. 2111 or 2112); and
 - (2) any proclamation or Executive order issued pursuant to a trade agreement entered into under section 3 shall be treated as a proclamation or Executive order issued pursuant to a trade agreement entered into under section 102 of the Trade Act of 1974.

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1 SEC. 8. TRADE ADJUSTMENT ASSISTANCE.

2	(a) Authorization of Appropriations.—
3	(1) In General.—Section 245 of the Trade
4	Act of 1974 (19 U.S.C. 2317) is amended—
5	(A) in subsection (a), by striking "1993,
6	1994, 1995, 1996, 1997, and" and inserting
7	"1999, and 2000," after "1998,"; and
8	(B) in subsection (b), by striking "1994,
9	1995, 1996, 1997, and" and inserting "1999,
10	and 2000," after "1998,".
11	(2) Assistance for firms.—Section 256(b) of
12	the Trade Act of 1974 (19 U.S.C. 2346(b)) is
13	amended by striking "1993, 1994, 1995, 1996,
14	1997, and" and inserting ", 1999, and 2000," after
15	"1998".
16	(b) Termination.—Section 285(c) of the Trade Act
17	of 1974 (19 U.S.C. 2271 note preceding) is amended—
18	(1) in paragraph (1), by striking "1998" and
19	inserting "2000"; and
20	(2) in paragraph (2)(A), by striking "the day
21	that is" and all that follows through "effective" and
22	inserting "September 30, 2000".
23	SEC. 9. FEES FOR CERTAIN CUSTOMS SERVICES.
24	Section 13031(b)(1)(C) of the Consolidated Omnibus
25	Budget Reconciliation Act of 1985 (19 U.S.C.
26	58c(b)(1)(C)) is amended by striking "to fiscal years" and

1	all that follows through "1997" and inserting "before Sep-
2	tember 1, 1998".
3	SEC. 10. DEFINITIONS.
4	In this Act:
5	(1) Distortion.—The term "distortion" in-
6	cludes, but is not limited to, a subsidy.
7	(2) TRADE.—The term "trade" includes, but is
8	not limited to—
9	(A) trade in both goods and services; and
10	(B) foreign investment by United States
11	persons, especially if such investment has impli-
12	cations for trade in goods and services.
13	(3) Uruguay round agreements.— The
14	term "Uruguay Round Agreements" has the mean-
15	ing given such term in section 2(7) of the Uruguay
16	Round Agreements Act (19 U.S.C. 3501(7).
17	(4) World trade organization.—The term
18	"World Trade Organization" means the organization
19	established pursuant to the WTO Agreement.
20	(5) WTO AGREEMENT.—The term "WTO
21	Agreement" means the Agreement Establishing the
22	World Trade Organization entered into on April 15,
23	1994.
24	(6) WTO AND WTO MEMBER.—The terms
25	"WTO" and "WTO member" have the meanings

- 1 given those terms in section 2 of the Uruguay
- 2 Round Agreements Act (19 U.S.C. 3501).

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